1997-98 SESSION COMMITTEE HEARING RECORDS

Committee Name:

Senate Committee on Agriculture and Environmental Resources (SC-AER)

Sample:

- > Record of Comm. Proceedings
- > 97hrAC-EdR_RCP_pt01a
- > 97hrAC-EdR_RCP_pt01b
- > 97hrAC-EdR_RCP_pt02

- > Appointments ... Appt
- > Clearinghouse Rules ... CRule
- > Committee Hearings ... CH
- ➤ <u>Committee Reports</u> ... CR
- > Executive Sessions ... ES
- > <u>Hearing Records</u> ... HR
- > 97hr_abo329_pto1
- Miscellaneous ... Misc
- > Record of Comm. Proceedings ... RCP

AB-329

Wisconsin Rural Development Center, Inc.



216 W. Main St. Mount Horeb, WI 53572 608/437-5971

November 14, 1997

An Open Letter to Members of the Wisconsin Assembly,

I am writing in regard to A.B. 329, the bill currently before you which will exempt farmers from the Wisconsin Consumer Act (WCA). For the reasons cited in this letter I urge you to vote "no" on this legislation.

Having farmed full-time during the last "farm crisis" of the mid 1980s, I know from first hand experience how critical access to affordable and reasonably-structured credit can be to the survival of our state's family farmers. Today, farmers are facing another crisis. Low commodity, cull cow and milk prices have combined to reduce cash income for farmers significantly. Wisconsin is currently losing a record 5 farms per day. As more and more farmers struggle to cover operating costs, pay family living expenses and make scheduled loan repayments, AB 329 couldn't come at a worse time.

In 1988 I became a Volunteer Farm Credit Advisor with the Wisconsin Department of Agriculture Trade and Consumer Protection and in 1992 I joined the staff of the Wisconsin Rural Development Center (WRDC). Over the last nine years, I have worked with literally hundreds of farmers to restructure debt, prevent foreclosures and advise on bankruptcy options.

A large share of the cases I have been personally worked on have directly involved the WCA. It is clear from my own experience that the WCA is the only and last line of defense many farmers have against unfair credit and debt collection practices. There are currently no other federal or state laws which protect farmer borrowers. Although the majority of creditors act in "good faith" regarding their farm customers, abuses of the law nevertheless exist. Following are several of the more common problems faced by farm borrowers which I hope will illustrate the importance of keeping agricultural protections in the Act.

On the front end, the WCA protects the rights of farmers regarding disclosure of credit terms and rates. On the back end, it protects them against unfair debt collection practices. The law currently imposes an obligation of "good faith" on all creditors: "Good faith means

honesty in fact in the conduct or transaction concerned and the observance of reasonable commercial standards of fair dealing." (Uniform Commercial Code; Section 421.108). Over the years, we have received numerous complaints from borrowers which we have documented with both state and federal regulatory agencies. These have included:

- Failure by creditors to fulfill verbal agreements to provide credit, or to write loans per verbally negotiated credit terms.
- * The lack of loan disclosure with regard to closing costs, rates and/or loan transaction fees.
- The impositions of stringent or excessive credit practices involving closing costs, credit terms and collection practices.
- * Unsatisfactory performance by creditors in processing credit requests, informing borrowers of all possible credit options and excessive loan closings and administrative costs.
- The refusal by creditors to remove liens or delinquent accounts from credit reports once loans have been satisfied.
- Forgeries on loan papers.

To cite several specific examples which would no longer be protected under the WCA if A.B. 329 were to pass:

- Farmers reported to our office that they were charged fees in excess of \$2,000 for contracting costs for Farm Service Agency guarantees even though loan officers implied that no fees would be charged. After raising concerns with both the FDIC and the Wisconsin Commissioner of Banking, the bank implemented a policy of full disclosure regarding all fees relating to contracting services.
- * Unsecured creditors (feed mills, farm suppliers, veterinarians) regularly charge interest on delinquent accounts even though no signed agreement exists to pay additional charges. Over the last several years, we have successfully negotiated with numerous unsecured creditors on behalf of farmers to either reduce or eliminate interest charges on these accounts as settlement for the debt. Many unsecured creditors now disclose repayment terms and rates to patrons.
- Several farmers reported to us that they were charged for a creditor's inventory check of secured property even though these costs were not disclosed (most banks cover these

costs). We advised these borrowers not to pay these charges. The bank no longer charges for this service.

* We have received several calls from farm borrowers that creditors had refused to remove liens on secured property or judgements on credit reports once a debt had been satisfied. We advised borrowers to seek legal counsel and actions are now pending.

The WCA has been, and is now, working for our state farmers. Before you vote I think it is important to ask who A.B. 329 really benefits. Clearly, it's not the Wisconsin farmer. Wisconsin is one of the few remaining states to preserve borrower protections under the WCA and I am proud of that fact. For the sake of our states farmers. I once again urge you to vote "no" on A.B. 329.

Marv Kamp

WRDC Reinvestment Coordinator

MK/jc

Wisconsin Rural Development Center, Inc.



125 Brookwood Drive Mount Horeb, WI 53572 608/437-5971

Sen. Richard Grobschmidt Wisconsin State Senate PO Box 7882 Madison, WI 53707-7882

Dear Sen. Grobschmidt,

During this next legislative session you will consider A.B. 329, a bill which will exempt farmers from the Wisconsin Consumer Act (WCA). We are writing you to determine your position on this bill.

For over 20 years, the WCA has served to protect family farmers by requiring all creditors (banks, feed mills, implement dealers) to disclose rates and terms to borrowers and follow strict guidelines regarding debt collection and repossession practices. The current law imposes an obligation of "good faith" on all creditors: "Good faith means honesty in fact in the conduct or transaction concerned and the observance of reasonable commercial standards of fair dealings." (UCC; Section 421.108).

It is our understanding that some compromises were reached in the Assembly which would retain certain sections relating to the disclosure of rates and terms. However, sections concerning repossession and collections practices will be stripped from the Act, along with all other references to agriculture credit.

Even with these compromises, we believe this bill will have a negative impact on already financially troubled family farmers. For many of these farmers, the WCA is the last line of defense against unfair loan and debt collection practices. No other law, federal or state, currently holds creditors accountable to an obligation of good faith in dealing with their farm customers. Simply, the proposed legislation has one purpose: to make debt collection easier for banks and agricultural suppliers -- at the expense of the rights of our state's farmers.

Before you give final consideration of your vote on this bill we hope you would carefully consider who this bill really benefits. Clearly, it's not the Wisconsin farmer.

Responses can be sent to: Marv Kamp WRDC Reinvestment Coordinator N26513 CTH I Ettrick, WI 54627

Sincerely

Marv Kamp



December 3, 1997

State Senator Alice Clausing
Chair, Senate Agriculture and Environmental Resources
Committee
Room 308, Hamilton
Madison, WI 53707-7882

Dear Senator Clausing:

An Assembly bill which would exclude agricultural transactions from the Wisconsin Consumer Act recently passed the State Assembly on a vote of 75-22. As a co-sponsor of Assembly Bill 329, I am requesting that the bill be heard before the Senate Agriculture and Environmental Resources Committee.

During the floor debate in the Assembly, three amendments were introduced dealing with the protection of farmers from "self-help" repossession, unfair debt collection practices, and disclosure of fees. These amendments further strengthen the bill.

Any consideration to my request is greatly appreciated. If you have any questions, or need further information, please do not hesitate to contact me.

Sincerely,

Senator Scott Fitzgerald 13th Senate District

SF/cb



KENNETH R. GANGL PRESIDENT CASE CREDIT CORPORATION

700 STATE STREET RACINE, WI 53404 USA TEL: (414) 636-6977 File W/ AB329

January 8, 1998

The Honorable Alice Clausing
Committee on Agriculture and Environmental Resources
Wisconsin State Senate
Room 308
100 North Hamilton Street
PO Box 7882
Madison, WI 53707

Dear Chairperson Clausing:

I am writing to respectfully urge you to support Assembly Bill 329 (AB 329), a bill to exclude agricultural transactions from the Wisconsin Consumer Act (WCA).

Case Corporation, a publicly held company with revenues of \$5.4 billion in 1996, is headquartered in Racine, Wisconsin, and is a leading worldwide designer, manufacturer and distributor of agricultural and construction equipment. Case Corporation employs over 17,000 people, with nearly 3,000 of them in Wisconsin. The company's products are sold through a network of approximately 4,900 independent dealers and distributors in more than 150 countries. Case Credit Corporation, a wholly owned subsidiary of the company, services a portfolio of \$4.8 billion of agricultural and construction equipment financing and leasing contracts.

Wisconsin's definition of consumer transactions is unnecessarily broad because it includes those transactions involving agricultural purposes. Regardless of whether this was appropriate in 1971 when the WCA was enacted, over a quarter of a century later when "agricultural" transactions have become more business-like, such transactions should be treated as the business transactions they are rather than consumer transactions. Case Corporation and Case Credit Corporation strongly support the definition of consumer transaction being revised in AB 329 to include only "personal, family or household use." The act should protect farmers when they make personal purchases, but not when business purchases are involved. If AB 329 is enacted, the WCA would then be more conducive to conducting agribusiness (effecting more than \$40 million in transactions with Case) and more in line with the laws of nearly all other states.

The Honorable Alice Clausing Page 2 January 8, 1998

We urge your recognition of the importance of excluding agricultural transactions from the WCA. We hope that you and your colleagues will support AB 329 and schedule the bill for a hearing. If I may provide any additional information, please do not hesitate to contact me. Thank you.

Sincerely,

Kenneth R. Gangl

Kennero R Hangl

President & CEO

AB- 329 JAN 15 1998

Wisconsin Rural Development Center, Inc.



125 Brookwood Drive Mount Horeb, WI 53572 608/437-5971

January 13, 1998

Sen. Alice Clausing Wisconsin State Senate PO Box 7882 Madison, WI 53707-7882

Dear Sen. Clausing,

During this next legislative session you will consider A.B. 329, a bill which will exempt farmers from the Wisconsin Consumer Act (WCA). We are writing you to determine your position on this bill.

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Before you give final consideration of your vote on this bill we hope you would carefully consider who this bill really benefits. Clearly, it's not the Wisconsin farmer.

Responses can be sent to: Marv Kamp WRDC Reinvestment Coordinator N26513 CTH I Ettrick, WI 54627

Sincerely Munkay

Marv Kamp

Chair: Utilities Oversight Committee

January 30, 1998

JAN 3 0 1898

Senator Alice Clausing, Chairperson
Senate Agriculture and Environmental Resources Committee
PO Box 7882
308 North Hamilton
Madison, Wisconsin 53707-7882

RE: Assembly Bill 329

Dear Senator Clausing:

As the author of Assembly Bill 329 (AB329), I respectfully request a hearing for AB 329 in the Senate Agriculture and Environmental Committee as soon as possible.

AB 329 received strong bipartisan support in the Assembly, passing 75 - 22, on November 18, 1997. Additionally, no opposition was presented during public hearing in the Assembly Committee on Financial Institutions.

Agricultural credit is essentially a business credit. And, most states and the federal government recognize agricultural transactions as business transactions. When passed, Wisconsin farmers and lenders will not be forced to adhere to procedures and forms that are not even required by the federal government.

Knowing you care deeply about helping our Wisconsin farmers, I am confident you will schedule AB 329 for a hearing very soon. I thank you in advance for your response to my request.

Sincerely,

Timothy T. Hoven State Representative 60th Assembly District

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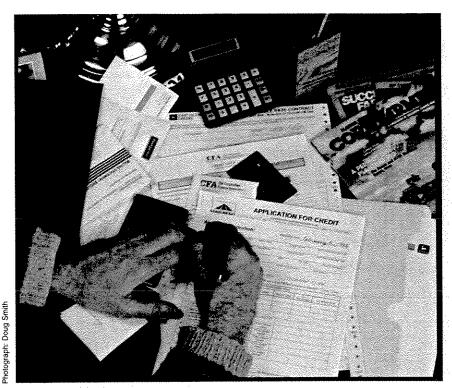
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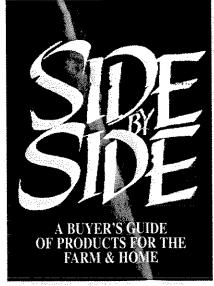
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Loan application has been streamlined by captive finance companies, more on machinery loans than those for inputs. Some companies now offer credit cards.

Captive finance companies

These nonbank lenders to farmers and ranchers may grow as a source of credit

By Dan Looker Business Editor

ave Santos of Los Banos, California, borrows from Wells Fargo Bank to finance crops on his 6,900-acre Central Valley farm, including cantaloupe, tomatoes, sugar beets, alfalfa, barley, wheat and cotton.

But even Wells Fargo, the nation's top ag bank with \$1.7 billion in farm loans, doesn't have the best rate on machinery. For that, Santos goes to an even bigger ag lender, Case Credit Corporation, owned by equipment maker Case Corporation, with \$5 billion in loans.

"Usually their interest rate is better than the bank's," Santos says. He bought a grain drill that Case financed at a 3.9% annual rate for three years. His last tractor was financed at 7%.

Financial giants on the move

Case Credit is one of many "captive finance companies." These lenders are tied to a parent company and are used as a sales tool to make buying the company's products easier or more appealing. Our comparison looks at four with the most ag loans and at The Cooperative Finance Association, Inc.

(CFA), an independent lender that is 40% owned by the largest regional coop, Farmland Industries.

Scores of captives make farm loans. The biggest are tied to machinery companies, others to input suppliers and feed companies. They're likely to be more important in the future because:

- They're expanding into making operating loans not tied directly to their products.
- They may consolidate into a handful of multibillion dollar companies like John Deere Credit and Case Credit.
- They have deeper pockets than many banks and may be more able to weather downturns in business cycles.

Agricredit (Agricredit Acceptance LLC) has \$1.2 billion in outstanding loans, but 51% of its stock is owned by the Dutch lending co-op, Rabobank, a \$200-billion giant rated as one of the planet's strongest banks.

John Deere Credit, the biggest captive ag lender, has \$7.5 billion in loans and a century of experience. "Our customer surveys tell us we are more convenient, reliable and committed to the ag market than many other lenders," says J.R. Heseman, senior vice president for agricultural lending. "Unlike many ag lenders, we came through the

ag crisis with a strong reputation for service and demonstrated our willingness to work with customers in both the good times and bad."

Even competitors agree that captives have changed ag lending.

Service is behind growth

John Blanchfield of the American Bankers Association (ABA) says captives have an advantage in not reporting to bank regulators. But they have sped up loan applications for all lenders. "What they've done really well is streamline the decision making," he says.

Fast service is just one reason captives now make a fourth of all intermediate-term loans and maybe 15% of operating loans, says Purdue University economist Michael Boehlje. Lending helps parent companies stay competitive on product sales. And parent companies found "this was an attractive way to make money."

Rabobank's buying 51% of Agricredit from AGCO "was a big strategic move for us," says Larry Sidwell, Agricredit CEO. "We saw this as an opportunity." Agricredit lends with ConAgra, United Agri Products and Helena and seeks more alliances.

Deere Credit, too, is a major nonmachinery lender through its Farm Plan, a charge account at 3,800 agribusinesses. It provides farmers capital in alliances with co-ops such as Growmark, Countrymark, Tennessee Farmers and Alabama Farmers. Last year, its alliance with Pioneer Hi-Bred "AgriGreen International (PHI), Credit," made loans for crop inputs and cash rents in the Midwest. G. Michael Reed, head of PHI Financial Services, says the AgriGreen loan application process is being streamlined for 1998.

Case Credit doesn't make operating loans, says CEO Ken Gangl, but "that's one of the things we will continue to look at."

CFA has long made operating loans, but has recently made it easier for local co-ops by providing lending services and lending staff, says Michael B. Peck, head of marketing. The new CLASS program was popular at 50 targeted co-ops last summer.

"Innovation will be the key" to the growth of captives, adds Greg Taylor who heads business development for New Holland in Minneapolis.

Shopping around

Comparing interest rates among captives is tricky, since most sometimes use low or subsidized rates to move products. Rates between Deere dealers also vary, though in practice, machinery loans are usually 1.5 to 2 percentage points above prime, dealers say.

Scott Jorgensen of Faga Implement in Adair, Iowa, says some Deere dealers are more aggressive than others at urging Deere Credit to classify customers as "premier" borrowers qualified for low rates. Net worth is a factor.

"We think all of our customers are premier and if Deere says they're not, we try to make sure they are," he says.

Also complicating comparisons is the fact that companies can make up interest rate subsidies in the price of their product. But even bankers recommend captive financing if rates are low and the price is unchanged. The ABA's Blanchfield did when he was at a New York ag bank. "Always, always ask, 'What is the cash price?' "he adds.

Leasing is also growing. Santos recently leased three cotton pickers instead of buying, saving \$44,000 in sales taxes. "Right now, leasing them on a cost per hour is cheaper than owning them," he says.

Santos has stuck with Case since that dealer was willing to finance machinery when he started on 30 acres in 1970. "I wouldn't go with them on an operating loan," he says. "I've been with Wells Fargo 26 years." The bank understands his business, he says.

Captive	e Finance Co	mpa	nies	
Name of Finance Company	Interest Rates	Nonproduct Loans	Application Approval Time	Credit Card
JOHN DEERE CREDIT John Deere Credit P.O. Box 65090 West Des Moines, IA 50265-0090 515/224-2800	Rates vary by dealer, product, by customer, and sometimes by geographic region. Rate specials on some equipment. For Deere-PHI "AgriGreen" operating loans, prime to prime + 3%.	Yes, with PHI, others	Before leav- ing dealer. 2hrs. on most operat- ing loans	Farm Pla
Case Credit Corporation 700 State Street Racine, WI 53404 414/636-5376	Variable-rate loans run from the prime rate to prime + 2%, depending on borrower's credit quality. Fixed rates are 8.75% to 10.5%. Check with dealers for rate specials.	No	Usually under 1 hour	Yes
WHOLIAND West Company New Holland Credit Co. P.O. Box 386150 Minneapolis, MN 55438-6150 800/777-3466	Vary according to advertised promotions, which include low-rate financing and waivers of interest financing. Standard rate financing is offered to dealers for nonpromotional sales.	Yes	1 hour or less	Yes
Agricredit Acceptance Co. P.O. Box 7902 Des Moines, IA 50322 800/873-2474	Rabobank-AGCO joint venture finances AGCO machinery at prime + 1% to prime + 3%, depending on size, volume and risk. Operating loans through part- ners: prime + ½% to prime + 1¾%.	Yes	1 hr. or less on machin- ery, 5 days or less on operating	Yes
CFA P.O. Box 7305 Kansas City, M0 64116-0005 800/822-8263, Ext. 4188	Standard credit line on inputs to \$250,000: prime + $1\frac{1}{2}$ % to prime + 4 %. Unsecured to \$100,000: prime + $1\frac{1}{2}$ %. Customized: prime + 2 %. (All rates variable.) For operating, equipment, land.	Yes	1 day to approve operating loans, funds in 7 days	No

Bankers glum about agriculture

Bankers are pessimistic about the state of agriculture in Wisconsin, according to state bank executives.

Asked which economic segment in Wisconsin in 1997 will experience the greatest decline in their community, 80 percent of those who filled out a questionnaire Tuesday said agriculture.

In addition, only 2 percent chose agriculture when asked where they expected the largest growth.

The questions were asked of attendees at the Wisconsin Rankers Association's hank executives seminar in Madison. More than half of the nearly 250 bankers attending the seminar filled out the survey, according to the bankers group.

Many bankers also expect interest rates to go up or stay the same in 1997.

About 40 percent of the bankers predicted interest rates would go up, 48 percent expect rates to remain the same and II percent predicted interest rates would go down

Nearly 98 percent of the bankers rated the state's overall economy good or excellent, while 85 percent said their local community's economy was good or excellent.

About 62 percent said they expect the economy to stay the same in the next six months and 37 percent expect it to grow.

A third of the bankers said they expect manufacturing to experience the most growth in 1997, while nearly a third chose the service industry.

Visi State-Paul Johnson own Feb 5/97

January 16, 1998

William L. Oemichen, Administrator
Division of Trade and Consumer Protection
Department of Agriculture, Trade and
Consumer Protection
2811 Agriculture Drive,
Madison, WI 53708

Dear Mr. Oemichen:

I am writing to request, under the Wisconsin Open Records Law, copies of any records in the possession of your department relating to the Department of Agriculture, Trade and Consumer Protection's efforts to mediate disputes between farmers and their creditors. In particular, I am requesting copies of any case files kept by your department relating to the department's efforts to mediate disputes between farmers and their creditors.

While the department may regard some of the contents of these records as confidential, the Open Records law provides that the contents of the files may be disclosed with the confidential information redacted.

Thank you for your attention to this matter.

Sincerely,

Chuck Chvala State Senator 16th District January 16, 1998

Richard L. Dean, Secretary Department of Financial Institutions 345 West Washington Avenue, Madison, WI 53708

Dear Secretary Dean:

I am writing to request, under the Wisconsin Open Records Law, copies of any records in the possession of your department relating to complaints by farmers regarding unfair debt collection practices by their creditors. I am also requesting any records your department has justs possession relating to actual or threatened repossessions involving farmers.

While the department may regard some of the contents of these records as confidential, the Open Records law provides that the contents of the files may be disclosed with the confidential information reducted.

Thank you for your attention to this matter.

Sincerely,

Chuck Chvala State Senator 16th District and other with



February 5, 1998

Bill Oemichen, Administrator Division of Trade and Consumer Protection Department of Agriculture, Trade, and Consumer Protection 2811 Agriculture Drive Madison, WI 53708

Dear Mr. Oemichen:

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While the department may regard some of the contents of these records as confidential, the Open Records law provides that the contents of the files may be disclosed with the confidential information redacted.

I thank you in advance for your attention to this matter and look forward to your response.

Sincerely,

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ALICE CLAUSING

State Senator 10th Senate District

TO Schale District

AC/rr



February 5, 1998

Richard Dean, Secretary Department of Financial Institutions 345 West Washington Avenue Madison, WI 53708

Dear Secretary Dean:

I am writing to request, under the Wisconsin Open Records Law, copies of any records in the possession of your department relating to complaints by farmers regarding unfair debt collection practices by creditors and other violations of the Wisconsin Consumer Act (WCA). I am also requesting any records your department has in its possession relating to actual or threatened repossessions involving farmers.

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Sincerely,

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ALICE CLAUSING State Senator 10th Senate District

AC/rr



State of Wisconsin

Department of Financial Institutions

Tommy G. Thompson, Governor

Richard L. Dean, Secretary

February 12, 1998

Senator Alice Clausing State Capitol P.O. Box 7882 Madison, WI 53707-7882

Dear Senator Clausing:

Yesterday I received your open records request dated February 5, 1998. We are currently searching our records and will notify you when we retrieve any records which correspond to your request.

Sincerely,

Richard L. Dean

Secretary

Department of Financial Institutions

